# EMPLOYMENT AND TRAINING ADMINISTRATION ADVISORY SYSTEM U.S. DEPARTMENT OF LABOR Washington, D.C. 20210

CLASSIFICATION
WIOA-DW
CORRESPONDENCE SYMBOL
OWI
DATE
March 16, 2017

ADVISORY:

TRAINING AND EMPLOYMENT GUIDANCE LETTER NO. 24-16

TO:

STATE WORKFORCE AGENCIES

STATE WORKFORCE LIAISONS

FROM:

**BYRON ZUIDEMA** 

Deputy Assistant Secretary

**SUBJECT:** 

Reallotment of Workforce Innovation and Opportunity Act (WIOA) Title I

Formula-Allotted Funds for Dislocated Worker Activities for Program Year

(PY 2016)

1. <u>Purpose</u>. To provide adjusted funding levels for PY 2016 allotments for the Dislocated Worker program under WIOA Title I Section 132(c) on recapture and reallotment.

## 2. References.

- Consolidated Appropriations Act, 2016, Public Law (Pub.L.) 114-113 (Fiscal Year (FY) 2016 Appropriations Act);
- Training and Employment Guidance Letter (TEGL) No. 17-15, Workforce Innovation and Opportunity Act (WIOA) Adult, Dislocated Worker and Youth Activities Program Allotments for Program Year (PY) 2016; Final PY 2016 Allotments for the Wagner-Peyser Act Employment Service (ES) Program Allotments; and Workforce Information Grants to States Allotments for PY 2016;
- Workforce Innovation and Opportunity Act Section 132(c), P.L. 113-128, 29 U.S.C. 3172(c); and
- Secretary's Reallotment Procedures, 20 CFR 683.135.
- 3. <u>Background</u>. In the FY 2016 Appropriations Act, Congress appropriated WIOA PY 2016 funds in two portions: 1) funds available for obligation July 1, 2016 (i.e., PY 2016 "base" funds), and 2) funds available for obligation October 1, 2016 (i.e., FY 2017 "advance" funds). Together, these two portions make up the total PY 2016 WIOA funding. TEGL No. 17-15 announced WIOA allotments based on this appropriation and alerted states to the recapture and reallotment of funds' provisions, as required under WIOA Section 132(c). This section of WIOA requires the Secretary of Labor (Secretary) to conduct reallotment of excess unobligated WIOA Adult, Youth, and Dislocated Worker formula funds based on the ETA 9130 financial reports submitted by states at the end of the <u>prior</u> program year (i.e., PY 2015).

RESCISSIONS None	EXPIRATION DATE Continuing
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- 4. Procedures for Recapture and Reallotment of Funds. WIOA regulations at 20 CFR 683.135 describe the procedures the Secretary uses for recapture and reallotment of funds. The Employment and Training Administration (ETA) will not recapture any PY 2016 funds for Adult and Youth programs because there are no states where PY 2015 unobligated funds exceed 20 percent of the allotment for that program year, for those programs. However, for the Dislocated Worker program, Kentucky had unobligated PY 2015 funds in excess of 20 percent of its allotment. Therefore, ETA will recapture a total of \$805,082 from PY 2016 funding from Kentucky and reallot those funds to the remaining eligible states, as required by WIOA Section 132(c).
- 5. Notice of Award (NOA) Adjustment. ETA will issue NOAs for the states to reflect the recapture and reallotment of these funds. The adjustment of funds will be made to the FY 2017 advance portion of the PY 2016 allotments, which ETA issued in October 2016. The attached tables display the changes to PY 2016 formula allotments and a description of the reallotment methodology.
- 6. <u>Procedures and Reporting</u>. WIOA and its implementing regulations do not provide specific requirements by which states must distribute realloted funds, so states have flexibility to determine the methodology used.

For any state that is subject to recapture of funds, WIOA Section 132(c)(5) requires the Governor to prescribe equitable procedures for reacquiring funds from the state and local areas.

As mentioned in Section 5 of this TEGL, the recapture/reallotment adjustments will be made to the FY 2017 advance portion of the PY 2016 allotment. Therefore, for reporting purposes, states must reflect the recapture/reallotment amount (decrease or increase) in the "Total Federal Funds Authorized" line of any affected FY 2017 ETA 9130 financial reports (State Dislocated Worker Activities, Statewide Rapid Response, Local Dislocated Worker Activities) in a manner consistent with the method of distribution of these amounts to state and local areas used by the state. The state must include an explanation of the adjustment in the remarks section of the adjusted reports.

- 7. Action Requested. Distribute this guidance letter to the appropriate WIOA staff.
- 8. <u>Inquiries</u>. Please direct questions regarding the revised allotments to the appropriate regional office.
- 9. Attachment.
  - A. WIOA Dislocated Worker Activities, PY 2016 Reallotment to States
  - **B.** WIOA Dislocated Worker Activities, PY 2016 Revised Allotments with Reallotment PY/FY Split
  - C. Dislocated Worker State Formula, PY 2016 Reallotment Methodology

### U.S. DEPARTMENT OF LABOR Employment and Training Administration WIOA Dislocated Worker Activities PY 2016 Reallotment to States

	Calculat	ing Reallotment A	mount	Impac	t on PY 2016 Allo	tments
	Excess Unobligated PY 2015 Funds to be Recaptured from PY 2016 funds	Eligible States' PY 2015 <sup>11</sup> Dislocated Worker Allotments	Reallotment Amount for Eligible States (Based on eligible states' share of PY 2015 Allotments)	Total Original PY 2016 Allotments Before Reallotment	Recapture/ Reallotment Adjustment to PY 2016 Allotments	Revised Total PY 2016 Allotments
Alabama	0	15,012,219	12,128	16,427,975	12,128	16,440,103
Alaska	0	2,184,119	1,765	2,854,009	1,765	2,855,774
Arizona **	0	22,511,715	18,187	25,029,051	18,187	25,047,238 7,763,549
Arkansas	0	8,052,059	6,505	7,757,044	6,505	169,776,924
California	0	164,063,131	132,548	169,644,376	132,548	12,334,387
Colorado	0	13,622,336	11,006	12,323,381	11,006	14,364,695
Connecticut	0	13,612,474	10,998	14,353,697	10,998	
Delaware	0	2,596,904	2,098	2,349,277	2,098	2,351,375
District of Columbia	0	3,443,627	2,782	4,499,821	2,782	4,502,603
Florida	0	61,786,732	49,918	65,053,785	49,918	65,103,703
Georgia	0	39,981,701	32,301	40,521,426	32,301	40,553,727
Hawaii	0	1,931,277	1,560	1,894,161	1,560	1,895,721
Idaho	0	2,636,879	2,130	2,385,440	2,130	2,387,570
Illinois	0	58,325,151	47,121	52,763,567	47,121	52,810,688
Indiana	0	17,611,408	14,228	17,062,801	14,228	17,077,029
lowa	0	4,426,239	3,576	4,004,176	3,576	4,007,752
Kansas	0	4,682,959	3,783	4,609,831	3,783	4,613,614
Kentucky	805,082	0	0	14,673,688	(805,082)	13,868,606
Louisiana	0	9,215,660	7,445	12,042,192	7,445	12,049,637
Maine	0	3,592,396	2,902	3,249,844	2,902	3,252,746
Maryland	. 0	17,549,612	14,178	18,580,386	14,178	18,594,564
Massachusetts	0	21,265,196	17,180	19,237,457	17,180	19,254,637
Michigan	0	40,080,962	32,382	36,259,049	32,382	36,291,431
Minnesota	0	8,332,420	6,732	7,537,884	6,732	7,544,616
Mississippi	0	11,047,184	8,925	11,826,808	8,925	11,835,733
Missouri	0	18,476,297	14,927	17,142,075	14,927	17,157,002
Montana	0	1,699,458	1,373	1,537,406	1,373	1,538,779
Nebraska	0	2,016,308	1,629	1,824,043	1,629	1,825,672
Nevada	0	13,272,377	10,723	14,417,704	10,723	14,428,427
New Hampshire	0	2,355,019	1,903	2,130,457	1,903 27,443	2,132,360
New Jersey	0	33,968,534	27,443	38,809,709	5,406	38,837,152 7,942,706
New Mexico **	0	6,691,816	5,406	7,937,300		
New York	<del></del>	69,009,253	55,753	62,428,888	55,753	62,484,641
North Carolina North Dakota	0	31,698,026	25,609 457	31,022,721	25,609 457	31,048,330 728,901
	0	566,170	27,274	728,444	27,274	30,567,061
Ohlo	0	33,758,857	4.802	30,539,787	4,802	5,381,562
Oklahoma		5,943,501		5,376,760	11.046	14,151,213
Oregon	0	13,672,401	11,046	14,140,167	30,042	
Pennsylvania	0	37,184,902	30,042	36,591,154		36,621,196
Puerto Rico Rhode Island	0	20,357,210		25,824,090 5,005,633	16,447 4,470	25,840,537 5,010,103
South Carolina	0	5,533,256 12,481,973		16.310.315	10.084	16.320.399
South Carolina South Dakota	0	12,481,973 856,158	10,001	1,070,734	692	1,071,426
Tennessee	0	21,507,643	·	23,146,617	17,376	23,163,993
Texas	0	55,598,809	· <del> </del>		44,919	
Utah **	0	2,983,244		50,297,194 3,143,067	2,394	50,342,113
	0			-	2,394 652	3,145,461
Vermont	<del></del>	806,732		890,075		890,727
Virginia	0	17,685,631		16,945,520	14,288	16,959,808
Washington	0	19,533,856	· · · · · · · · · · · · · · · · · · ·	22,462,284	15,782	22,478,066
West Virginia	0	4,814,588		6,291,269	3,890	6,295,159
Wisconsin	0	15,763,228		14,260,128	12,735	14,272,863
Wyoming	0	728,014		740,333	588	740,92
STATE TOTAL	\$805,082	\$996,507,62	\$805,082	\$1,017,955,000	\$0	\$1,017,955,00

<sup>\*\*</sup> Includes Navajo Nation

<sup>2/8/2017</sup> 

<sup>1</sup>º PY 2015 allotment amounts are used to determine the reallotment amount eligible states receive of the recaptured amount.

# U.S. DEPARTMENT OF LABOR Employment and Training Administration WIOA Dislocated Worker Activities PY 2016 Revised Allotments with Reallotment - PY/FY Split

	Total Allotment			Available 7/1/16			Available 10/1/16		
1	Recapture/			Recapture/		- 1	Recapture/		
	Original	Reallotment	Revised	Original	Reallotment	Revised	Original	Resilotment	Revised
Alabama	16,427,975	12,128	16,440,103	2,595,993		2,595,993	13,831,982	12,128	13,844,110
Alaska	2,854,009	1,765	2.855,774	450,998		450,998	2,403,011	1,765	2,404,776
Arizona *	25,029,051	18,187	25,047,238	3,955,158	_	3,955,158	21,073,893	18,187	21,092,080
Arkansas	7,757,044	6,505	7,763,549	1,225,789		1,225,789	6,531,255	6,505	6,537,760
California	169,644,376	132,548	169,776,924	26,807,663		26,807,663	142,836,713	132,548	142,969,261
Colorado	12.323.381	11,006	12,334,387	1,947,374		1,947,374	10,376,007	11,006	10,387,013
Connecticut	14,353,697	10,998	14,384,695	2,268,210		2,268,210	12,085,487	10,998	12,096,485
Delaware	2,349,277	2,098	2,351,375	371,239		371,239	1,978,038	2,098	1,980,136
District of Columbia	4,499,821	2,782	4,502,603	711,074		711,074	3,788,747	2.782	3,791,529
Florida	65,053,785	49,918	65,103,703	10,279,975		10,279,975	54,773,810	49,918	54,823,728
Georgia	40,521,426	32,301	40,553,727	6,403,305		6,403,305	34,118,121	32,301	34,150,422
Hawaii	1,894,161	1,560	1,895,721	299,320	-	299,320	1,594,841	1,560	1,596,401
Idaho	2,385,440	2,130	2,387,570	376,954		376,954	2,008,486	2,130	2.010.616
Illinois	52,763,567	47,121	52.810.688	8,337,841		8,337,841	44,425,726	47,121	44,472,847
Indiana	17,062,801	14,228	17,077,029	2,696,310		2,696,310	14,366,491	14,228	14,380,719
lowa	4,004,176	3,576	4,007,752	632,751		632,751	3,371,425	3,576	3,375,001
Kansas	4,609,831	3,783	4.613.614	728,458		728,458	3,881,373	3,783	3,885,158
	14,873,688	(805,082)	13.868.606	2,318,778		2,318,776	12,354,912	(805,082)	11,549,830
Kentucky Louisiana	12,042,192	7,445	12,049,637	1,902,940		1,902,940	10,139,252	7,445	10,146,697
Maine	3,249,844	2,902	3,252,746	513,549		513,549	2,736,295	2,902	2,739,197
		14,178	18,594,584	2,936,123	-	2,936,123	15,644,263	14,178	15,658,441
Maryland	18,580,386 19,237,457	17,180	19,254,637	3,039,955		3.039.955	16,197,502	17,180	16,214,682
Massachusetts	36,259,049	32,382	38,291,431	5,729,753	1 :	5,729,753	30,529,296	32,382	30,561,678
Michigan Minnesota	7,537,884	6,732	7,544,616	1,191,157		1,191,157	6,346,727	6,732	6,353,459
		8,925	11,835,733	1,868,904		1,868,904	9,957,904	8,925	9,966,829
Mississippi	11,826,808	-,	17,157,002	2,708,837		2,708,837	14,433,238	-,	14,448,165
Missouri Montana	17,142,075 1,537,408	14,927 1,373	1,538,779	242,945	:	242,945	1,294,461	1,373	1,295,834
Montana Nebraska	1,824,043	1,629	1,825,872	288,240		288,240	1,535,803	1,629	1,537,432
			14,428,427	2,278,325		2,278,325	12,139,379		12,150,102
Nevada	14,417,704	10,723 1,903	2,132,380	338,661		336.661	1,793,796		1,795,699
New Hampshire	2,130,457 38.809.709	27,443	38,837,152	6,132,815	] :	6,132,815	32.676.894		32,704,337
New Jersey New Mexico *	7,937,300	5,408	7,942,706	1,254,274		1,254,274	6,683,026	5,406	6,688,432
				9,865,182		9.865.182	52,563,706		52,619,459
New York	62,428,888	55,753 25,609	62,484,641 31,048,330	4,902,294		4,902,294	26,120,427		26,146,036
North Carolina North Dakota	31,022,721	25,609 457	728,901	115,111		115,111	613,333		613,790
	728,444	27.274	30,587,061	4.825.980		4,825,980	25,713,807		25,741,081
Ohio	30,539,787	<del></del>		849.650	-	849.650	4,527,110	<del>*************************************</del>	4,531,912
Oklahoma	5,376,760	4,802 11,046	5,381,562 14,151,213	2,234,467	:	2,234,467	11,905,700	.,	11,916,748
Oregon Pennsylvania	14,140,167 36,591,154	30,042	36,621,196	5,782,233		5,782,233	30,808,921		30,838,963
Pennsylvania Puerto Rico	25.824.090	18,447	25,840,537	4,080,792		4,080,792	21,743,298		21,759,745
***************************************		4,470	5,010,103	791,004		791,004	4,214,629		4,219,099
Rhode Island South Carolina	5,005,633 16,310,315	10.084	16.320.399	2,577,400		2,577,400	13,732,915	1	13,742,999
South Dakota	1,070,734	692	1,071,426	169,200		169,200	901,534		902,226
Tennessee	23,148,817	17,378	23,163,993	3,657,691		3,657,691	19 488 926		19,506,302
		<del></del>				7,948,098	42.349.096		42,394,015
Texas	50,297,194	44,919 2,394	50,342,113 3,145,461	7,948,098 498,676		496,676	2,646,391		2,648,785
Utah* Vermont	3,143,067 890,075	652	890,727	140,652		140.852	749.423		750,075
	16,945,520	14,288	16,959,808	2,677,777	:	2,677,777	14.287.743		14,282,031
Virginia					-	3,549,551	18,912,733		18,928,515
Washington	22,462,284	15,782	22,478,066	3,549,551 994,163		994,163	5,297,106		5,300,996
West Virginia	6,291,269	3,890	6,295,159			2,253,424	12.006.704		12,019,439
Wisconsin	14,260,128	12,735	14,272,863	2,253,424		116,989	623,344		623,932
Wyoming STATE TOTAL	740,333	588	740,921 1,017,955,000	116,989	•	160,860,000	857,095,000		857,095,000

\* Includes funds allocated to the Navajo Nation

01/26/17

## Dislocated Worker (DW) State Formula Program Year (PY) 2016 Reallotment Methodology

## Reallotment Summary:

This year the Employment and Training Administration (ETA) analyzed Dislocated Worker ETA 9130 financial reports from the June 30, 2016 reporting period for funds provided to states in PY 2015, to determine if any state had unobligated funds in excess of 20 percent of their PY 2015 allotment amount. If so, ETA will recapture that amount from PY 2016 funds and reallot the recaptured funds among eligible states.

Source Data: ETA 9130 financial reports

Programs: State Dislocated Worker

Statewide Rapid Response Local Dislocated Worker

**Period:** June 30, 2016

Years covered: PY 2015 and fiscal year (FY) 2016

#### **Reallotment Calculation Process:**

- (1) Determine each state 's unobligated balance: ETA computes the state's total amount of PY 2015 state obligations (including FY 2016 funds) for the DW program. State obligations are the sum of DW statewide activities obligations, Statewide Rapid Response obligations, and 100 percent of what the state authorizes for DW local activities (which includes program and administrative funds). To determine the unobligated balance for the DW program, ETA subtracts the total DW obligations amount from the state's total PY 2015 DW allotment (Note: for this process, ETA adds DW funds transferred to the Navajo Nation back to Arizona, New Mexico, and Utah local DW authorized amounts).
- (2) Excluding state administrative costs: Section 683.135 of the regulations provides that the recapture calculations exclude the reserve for state administration which is part of the DW statewide activities. States do not report data on state administrative amounts authorized and obligated on the ETA 9130 financial reports.
  - a) In the preliminary calculation, to determine states potentially liable for recapture, ETA estimates the DW portion of the state administrative amount authorized by calculating the five percent maximum amount for state DW administrative costs using the DW state allotment amounts (excluding any recapture/reallotment that occurred).
  - b) ETA treats 100 percent of the state's estimated amount authorized for administration as obligated, although the estimate of state administration obligations is limited by reported statewide activities obligations overall.
- (3) Follow-up with states potentially liable for recapture: ETA requests that those states potentially liable for recapture provide additional data on state administrative amounts which are not regularly reported on the PY 2015 and FY 2016 statewide activities reports. The additional

information requested includes the amount of statewide activities funds the state authorized and obligated for state administration as of June 30, 2016. If a state provides actual state DW administrative costs, authorized and obligated, in the comments section of revised ETA 9130 reports, this data replaces the estimates.

- a) Based on the requested actual data submitted by potentially liable states on revised reports, ETA reduces the DW total allotment for these states by the amount states indicate they authorized for state administrative costs.
- b) Likewise, ETA reduces the DW total obligations for these states by the portion actually obligated for state administration.
- (4) Recapture calculation: States (including those adjusted by actual state administrative data) with unobligated balances exceeding 20 percent of the combined PY 2015 DW allotment amount (which includes the PY 2015 "base" funding and FY 2016 "advance" funding amounts) will have their PY 2016 DW funding (from the FY 2017 "advance" portion) reduced (recaptured) by the amount of the excess.
- (5) Reallotment calculation: Finally, states with unobligated balances which do not exceed 20 percent (eligible states) will receive a share of the total recaptured amount (based on their share of the total PY 2015 (including the PY 2015 "base" and FY 2016 "advance" amounts) DW allotments of eligible states) in their PY 2016 DW funding (in the FY 2017 "advance" portion).